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834

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30 Aug 03

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MULTINATIONAL DIVISION (SOUTH EAST) CONOPS 03/03

Reference:

A. CJTF-7 Phase IV Campaign Plan dated Aug 03.

1. SITUATION

a. General. MND(SE) will conduct operations within its designated AOR in SE Iraq in accordance with the CPA Vision and the CJTF 7 Campaign Plan. The military strategic objective is to ensure that the coalition's success in removing the regime of Saddam Hussein, thereby ending the threat posed by its possession of WMD, is secured by setting the conditions for the return of peace, stability and prosperity to Iraq, properly restored to the international community.

b. End-States.

(1) CPA Vision. A durable peace for a unified and stable, democratic Iraq that provides effective and representative government for the Iraqi people, is underpinned by new and protected freedoms and a growing market economy; is able to defend itself, but no longer poses a threat to its neighbours or international security

(2) CJTF7 Endstate. A safe and secure environment where: destabilizing and non-compliant forces are defeated, terrorist organizations in Iraq are neutralized, internal threats are reduced to a level where Iraqi security forces can protect the people, infrastructure, economy, government and territorial integrity of Iraq and CF are prepared to pass responsibility to an elected civilian government.

(3) Limitations. MND(SE) must conduct operations that are consistent with the obligations of Occupying Powers¹ as defined by the Geneva Convention and that are fully integrated with the operational design set by CPA for reconstruction and regeneration across the civil sector. MND(SE) must keep in step with measures taken by the coalition throughout Iraq to ensure harmonization of effect across the country. CPA (S) will required continued support to achieve its objectives.

(4) Joint Area of Operations. See map at Annex A.

c. The Situation in Iraq after the Conflict. In the immediate aftermath of the fighting, which brought the dissolution of the Iraqi Armed Forces and the Ba'ath party as the controlling force in all aspects of Iraqi government, there are significant challenges to be

¹ UNSCR 1483 recognised US and UK as occupying powers under unified command (the "Authority"). Other TCNs within MND(SE) AO contribute to the stability, security, humanitarian and reconstruction effort in Iraq

SECRET REL TO COALITION PARTNERS

DOWNGRADED

MOD F102

BOOK 25

PAGE 190

SECRET REL TO COALITION PARTNERS

DOWNGRADED

837

that unity of purpose and common effect is achieved so that all provinces move ahead in step and differences in progress are not created that could be exploited against us. The Comd's priorities are: the provision of security to the critical infrastructure and the Iraqi people; building a thorough understanding of the needs of each province and the wider Iraqi and regional context; reducing organised crime and large-scale criminality; and creating the conditions for a return to normality.

(2) Main Effort. The MND(SE) Main Effort will be the maintenance of internal security in the AOR, including neutralising significant threats to public security and the Coalition.

(3) CoG.

(a) Iraqi Strategic CoG. The positive engagement of the Iraqi people with the Coalition in working to create the conditions for Iraq to become a united and stable, democratic state, integrated within the international community.

(b) Coalition Strategic CoG. International support for the reconstruction of Iraq.

(c) Coalition Operational CoG. The ability to achieve sufficiently rapid improvement in the perception of security and a better quality of life amongst the majority of the Iraqi people.

(4) Scheme of Manoeuvre/Lines of Operation. The MND(SE) lines of operation are identical to those of CJTF-7 and are shown at Annex F.

(a) LOO 1 - Security. Bdes and NL BG are to establish a permissive environment within bdrys, enabling all forms of regeneration to continue and creating the conditions for political reform to take place. Any resurgence of armed opposition to the coalition is to be defeated swiftly and decisively. The threat to the mission from saboteurs and organized crime will need a systemic approach to ensure its effective defeat. Key border crossings are to be monitored, and coalition presence shown in border areas where intelligence suggests deterrence of paramilitary, criminal or other illegal activity is required. The provision of public order and confidence will be central to setting the conditions for good governance and future political institutions. Iraqi institutions for internal and external security are to be supported and developed as rapidly as possible, enabling them to assume their full responsibilities initially under coalition supervision. This will include assistance to the reformation of the police, judicial and penal system as well as formation of border forces, the Customs and Immigration service, the infrastructure security organizations, the Iraqi Civil Defence Corps (ICDC) and the New Iraqi Army (NIA).

(b) LOO 2 - Essential Services. The provision of adequate essential services to the community, especially fuel, power and water, is as much a function of security as providing law and order. In addition to creating

4 of 10

SECRET REL TO COALITION PARTNERS

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DOWNGRADED

838

SECRET REL TO COALITION PARTNERS

stability, MND (SE) will assist CPA to re-constitute a basic level of provision followed by incremental improvements in system robustness and reliability.

(c) LOO 3 – Economy. To realise the country's potential for economic growth and thereby provide employment, CPA will build market and financial structures, promote private enterprise and determine the future of state-owned companies. CF will create the conditions within which free trade can flourish.

(d) LOO 4 – Governance. US and UK are formally recognized as Occupying Powers (the "Authority") and accordingly must exercise authority and comply with legal obligations under International law². This underpins the establishment and supervision of the IGC and the successor Provisional Government in due course. MND (SE) will set the security conditions in which civil power can flourish and will assist CPA to establish new government and its supporting institutions in the AOR, leading ultimately to an independent, functioning civil authority.

(e) Fuller details of lines, endstates, goals and objectives are described at Annex F. The 60 and 120 day goals form the basis of the 'Big October' and 'Done in December' initiatives, which aim to highlight the progress made across all lines of operation using existing factors (cooler weather and the start of the academic year in October) to lift Iraqi morale and enhance cooperation. A statistically based Methods of Effect (MOE) study will chart progress against the LOO from the baseline at the end of Phase 3 operations in southern Iraq towards the longer term goals.

b. Generic Tasks.

(1) 19 Mech Bde, IT GARIBALDI Bde and NL BG

(a) BPT detain High Value Targets (HVT) linked to the conduct of the former regime of Iraq.

(b) BPT locate and secure suspected WMD locations for Sensitive Sight Exploitation by Iraqi Survey Group (ISG).

(c) Provide a sub-unit for Public Order tasking deployable within bde bdrys and resourced by 1 x Public Order pack at 6 hrs NTM.

(d) Provide security on key MSRs within bdrys.

(e) Within capabilities, support the organisation and training of ICDC and such other new Iraqi security institutes as may be required.

(2) 19 Mech Bde Mission and Tasks (MAYSAN and AL BASRA).

² In particular the provisions of the 1907 Hague Convention IV Respecting the Laws and Customs of War On Land and the Geneva Convention Relative to the Protection of Civilian Persons in Time of War of August 12, 1949.

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