

CONFIDENTIAL - UK EYES DISCRETION

MAIN HQ 7 ARMD BDE ALLSOPP LINES GR QU 749771

211800D MAY 03

**FRAGO 63 - MISCELLANEOUS POINTS**

1. **DETENTION OF CIVILIANS.** A NUMBER OF CIVILIANS HAVE DIED IN CF CUSTODY AND HUMAN RIGHTS ORGANISATIONS ARE ACTIVELY INVESTIGATING ALLEGED ABUSES. AT ANNEX A IS A COMPREHENSIVE GUIDE TO THE DETENTION OF CIVILIANS WHICH IS TO BE BRIEFED TO ALL THOSE LIKELY TO BE IN A POSITION OF CONTACT WITH CIVILIANS UNDER DETENTION AT ANY STAGE IN THE CHAIN. BGS AND SUB-UNITS ARE TO ADHERE TO THIS POLICY
2. **GRAFFITI ANALYSIS.** STRANGELY, GRAFFITI IS APPEARING IN PUBLIC SPACES THROUGHOUT THE DIV AO FOR SUCH PURPOSES AS CONVEYING MESSAGES OR ADVERTISING TO LOCAL CITIZENS, AND EVEN GOING SO FAR AS TO EXPRESS LOCAL SENTIMENT, SOME OF WHICH MAY RELATE TO COALITION FORCES. 1 MEF ARE KEEN TO ANALYSE SUCH ARTWORK TO GAIN AN INSIGHT INTO THESE SENTIMENTS. TO THAT END FMNS ARE TO MONITOR LOCAL GRAFFITI AND ADOPT THE FOL PROCEDURES:
  - A. PHOTOGRAPH GRAFFITI, PREFERABLY WITH A DIGITAL CAMERA.
  - B. TRANSLATE AND ANALYSE THE GRAFFITI TO DETERMINE ANY INTELLIGENCE VALUE.
  - C. REPORT RELEVANT INFORMATION, WITH PHOTOGRAPHS TO BDE G2.
3. **PASSWORDS.** WITH IMMEDIATE EFFECT THE USE OF PASSWORDS IN THE DIV AOR WILL CEASE. NORMAL SITE ACCESS PROCEDURES WILL APPLY.

ACKNOWLEDGE.

AJ BRADSHAW  
BRIG  
COMD



AUTHENTICATE.

CJ PARKER  
MAJ  
COS

ANNEX:

A. DETENTION OF CIVILIANS.

EXTERNAL:

ACTION:

3 RHA  
1 RRF  
1 DWR  
1 BW  
JNBCR  
32 ENGR REGT  
111 PRO COY

INFO:

MAIN HQ 1 (UK) DIV  
MAIN HQ 3 CDO BDE  
MAIN HQ 16 AA BDE  
19 MECH BDE  
1 PARA BG  
2 CS REGT RLC

710

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1 CSMR  
1 RMP  
DANISH CONTINGENT (VIA SO3 G3 OPS)  
SPANISH CONTINGENT (VIA I DWR)

INTERNAL:

ACTION:

ENGR OPS/PLANS  
G2  
G3 OPS  
G1/G4 OPS/PLANS  
G5  
BFAO  
SO3 LEGAL  
BPO

INFO:

DCOS  
G3 PLANS  
HQ BSG  
DIARY  
TAC  
SPARE  
REGROUPING PACK

BMI Downgrade - UNCLASSIFIED PAGE 2 OF 2

CONFIDENTIAL - UK EYES DISCRETION

112

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ANNEX A TO  
FRAGO 63  
DATED 211800D MAY 03

DETENTION OF CIVILIANS

Introduction

1. There have recently been a number of deaths in custody where Iraqi civilians have died whilst being held by various units in Theatre. At the same time, the ICRC have advised that they have received a number of complaints about the handling of detainees by Coalition Forces. A number of these cases are currently being investigated by the SIB but all units in Theatre are to ensure that all persons detained by UK Forces are treated with humanity and dignity at all times.

ROE

2. The ROE for Phase IV of OP TELIC are currently in draft and have not yet been agreed. Brigades have had a chance to comment on the draft ROE but, for political reasons, Phase IV ROE appear to have been delayed. The current ROE are therefore extant and the following ROE apply to the detention of individuals;

680 BRAVO (ONE) Permits the temporary detention of persons posing a threat to Coalition Forces or elements under UK protection or otherwise interfering with or threatening the Coalition mission.



3. It should be noted that the power to stop and search and temporarily detain can be used either if the person is a threat to force security or where someone has committed a criminal offence. Both are regarded as "interfering with or threatening the Coalition mission".

MINIMUM FORCE

4. Reasonable force may be used to effect the detention and search but this only allows the **minimum force necessary** to be used. Guidance on search has already been provided (FRAGO 79) but once the person has been detained they should be handed over to the Military Police as quickly as possible. This should occur within six hours of detention. However, this does not mean that a unit can hold for up to six hours but rather the delivery to the RMP should occur as soon as possible. The guidance allowing up to six hours is to take account of those units which might be in remote locations. All other units should attempt to deliver the detained person in under an hour.

A-1

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5. If a unit has to hold a detained person prior to the arrival of the Royal Military Police or to await transport or for any other unavoidable reason the detained person should be treated with humanity and dignity at all times. They should not be assaulted. They should be provided with water in all cases and food if they are detained for longer. If they need to be restrained then this should only be affected where absolutely necessary and using the minimum force required. Under no circumstances should their faces be covered as this might impair breathing. Medical assistance should also be close at hand at all times. The Royal Military Police are specially trained in all these matters and timely delivery to the Military Police is the best way to ensure that the correct procedures are adopted at the outset.

#### GENEVA CONVENTION

6. The Law of Armed Conflict still applies during Occupation and there are very strict rules when it comes to dealing with civilians. They are to be treated humanely at all times and protected against all acts of violence or threats of violence. The use of force is therefore only permitted where absolutely necessary to detain or search and the excessive use of force could breach the Geneva Convention.

#### MILITARY LAW

7. Members of the Armed Forces are subject to military law at all times when serving on Military Operations. If a civilian is assaulted or mistreated in any way this could amount to a breach of Military Law which could result in disciplinary action being taken. If a detainee is assaulted, excessive force used or the detained civilian suffers injury or death as a result of not receiving humane treatment then disciplinary action will probably follow.

#### CONCLUSION

8. The detention of civilians will continue to be necessary whilst UK Forces are in Occupation of Iraq and have responsibility for law and order. It is important that we continue to detain those who interfere with or threaten the Coalition Mission. However, those detained need to be treated properly if we are to avoid death or injury and the justified criticism that arises if excessive force is used.

(See also HQ 1 (UK) ARMD DIV FRAGOs 079, 091 and 102)

A-2

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